


## CORRIDOR PLAN PURPOSE

This Corridor Plan is part of a set of documents created through a comprehensive planning process entitled Wyoming Connects. This set of documents captures consistent, transparent, and repeatable planning steps, analysis, and resulis designed to provide intormation to guide project selection and programming decision makers. Each document is designed to build upon prior documents and cascade the Strategic Goals of WYDOT forward from the overarching Strategic Plan to the system wide Long Range Transportation Plan, applied in the development of Corridor Visions, and the definition of Needs and potential Solutions to achieve the vision in Corridor Plans.

## PERFORMANCE BASED NEEDS

The Corridor Plan utilizes a performance based approach to needs definition. A system of performance measures is used to evaluate the corridor. The architecture of this tiered system is focused on the three Investment Categories identified in the Long Range Transportation Plan: System Preservation, Safety, and Mobility. Performance measures include both absolute and comparative targets. Absolute measures gauge progress towards long term goals, while comparative measures between corridor and system performance provide information to assist in prioritization.

A need is defined as a deviation between these targets and measured performance. The first tier of the system allows for rapid identification of need in each of the Investment Categories through a Performance Indicator. The second tier provides additional information to qualify potential causes through a set of Performance Qualifiers. GIS based Mapping Analysis tools provide for a spatial analysis of these measurements to further investigate causes and identify overlapping needs.

## TIERED APPROACH

A method to evaluate performance goals at a general level and then advance through the system/hierarchy to filter data and define needs.


## INVESTMENT <br> CATEGORY

## PERFORMANCE INDICATOR:

 These are quantifiable and repeatable measurements that reflect the overall performance of the transportation corridor being analyzed. Targets for these indicators may be absolute and indicate a desired condition or comparative to current performance of the overall system to indicate relative priority.
## PERFORMANCE QUALIFIER:

These measures include items that may contribute to the results of the indicator. These variables are measurable and actionable. They are used to qualify the need so that solution sets may be applied.

## MAPPING ANALYSIS:

Mapping the deviated performance qualifiers against several
factors to effectively prioritize, locate, and identify needs.

NEEDS DRIVEN SOLUTIONS:
Performance based needs are captured and documented. These needs remain until the separates the discussion of need from the discussion of projects, which enhances the transparency of prioritization.
From WYDOT's list of preferred remedies to specific problems, preliminary solutions sets are developed for the identified needs. Thes sets may be tailored by the specific context
of the corridor. For each of the three funding of the corridor. For each of the three funding
scenarios of the long range plan, the solution to be considered may vary and the size of the program change. A recommended program can be selected based on anticipated funding levels.



Program Alternatives ogram Alternatives
based on Funding Scenarios

## SSC 5 - RAWLINS TO JACKSON - US 287/US 26 CORRIDOR PLAN

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I. STATE SIGNIFICANT CORRIDOR 5 - DESCRIPTION

## CORRIDOR DESCRIPTION

The 287 mile long Rawlins to Jackson Corridor passes through four WYDOT Districts and four counties. From its urban beginning in the Town of Jackson, the corridor is defined by US89/191 and heads north to the unincorporated community of Moran Junction. From there, as US 287, it leads southeast through Dubois, Lander, and Muddy Gap to Rawlins and its terminus at the I-80 junction.

SSC 5 spans a diversity of topography and economy. The area between Jackson and Moran Junction is surrounded by picturesque vistas and recreational opportunities. The Grand Teton National Park is within this section and is operated under National Park jurisdiction. The northwest part of the corridor is characterized by dense forest and wildlife including elk, moose, deer and bear. The Wind River Indian Reservation lies in the central section of SSC 5 . The 2.3 million acre reservation is the third largest in the nation. There has been recent growth in job related traffic due to oil and gas development from Riverton and Lander to Thermopolis. The southeastern
portion of the corridor primarily consists of high plains and flat to rolling terrain, much of which is managed by the Bureau of Land Management. There are numerous deer and antelope migration routes that cross this section of the corridor. Due to its open topography, this portion of the corridor experiences high winds and severe weather in the winter. WYDOT has placed numerous snow fences to mitigate for the blowing and drifting snow that accumulates on US 287. Additionally, this section of the corridor has experienced an increase in volume of traffic due to a casino and gas and oil field development

State Significant Corridor 5 passes through three urban areas with a population of 5,000 or greater. Jackson, Lander and Rawlins each have unique characteristics and clearly separate themselves from the rural corridor. US 287 is the main street through each of these urban areas. Jackson experiences the highest percentage of tourism year round as it is one of the gateways to Grand Teton and Yellowstone

National Park and to Jackson Hole Mountain Resort Lander also experiences a high volume of tourism with the town as a launching point for camping, hunting, fishing, wilderness travel, climbing and mountaineering in the Wind River Mountains Rawlins economy is less related to tourism and serves as a transportation waypoint for travelers on both SSC 5 and I-80 (SSC 1). Ranching and energy development characterize much of the land use

Additional information including environmental context, key issues, and emerging trends is provided in Corridor Visions and LRTP phases of Wyoming Connects. This Corridor Plan focuses on the identification of the corridor needs through the analysis of corridor performance.

## CORRIDOR SEGMENTS

SSC 5 has been divided into 14 planning segments. Planning segments identify generally consistent sections of the corridor for planning level analysis. The planning segments vary in length depending on the context of the corridor. The corridor was segmented at all urban areas and at the intersection of other SSCs. Other context changes may include: roadway typical section (through lanes, shoulders, etc.), average daily traffic, intersecting routes, and terrain. Each segment break or endpoint was assigned as closely as possible to the nearest maintenance section endpoint; segments generally encompass multiple maintenance sections. The planning segments allow for an appropriate analysis and evaluation of corridor needs at a planning level while still providing geographic reference.

Table 1 and the accompanying map on the next page describe general characteristics of each corridor segment.


Table 1-Segments for State Significant Corridor 5

| Segment | ML <br> Route | Begin | End | Length |
| :---: | :---: | :---: | :---: | :---: |
| 5.01 | 10 | 152.61 | 155.12 | 2.51 |
| 5.02 | 10 | 155.12 | 184.58 | 29.46 |
| 5.03 | 30 | 0.00 | 40.71 | 40.71 |
| 5.04 | 30 | 40.71 | 67.25 | 26.54 |
| 5.05 | 30 | 67.25 | 98.79 | 31.54 |
| 5.06 | 15 | 31.60 | 9.04 | 22.56 |
| 5.07 | 15 | 9.04 | 2.00 | 7.04 |
| 5.08 | 15 | 2.00 | 0.00 | 2.00 |
| 5.09 | 20 | 81.05 | 79.20 | 1.85 |
| 5.10 | 20 | 79.20 | 72.87 | 6.33 |
| 5.11 | 20 | 72.87 | 41.14 | 31.73 |
| 5.12 | 20 | 41.14 | 0.00 | 41.14 |
| on |  |  |  |  |
| 0 |  |  |  |  |

## II. EVALUATION OF CORRIDOR PERFORMANCE

This section describes the evaluation of specific corridor needs based on the performance based process defined in the IPF. The Performance Based Needs Process, shown below, illustrates the steps followed for this corridor plan. Indicative Performance measures based on existing or simply defined index measurements for each investment category of System Preservation, Safety, and Mobility were evaluated to preliminarily identify need relative to long term goals. Qualifying performance measures were evaluated to better assess contributing factors to the primary need indicators. The indicators and qualifiers were factors to the primary need indicators. The indicators and qualifiers were specified performance targets. This gap analysis identifies locations where needs specified performance targets. This gap analysis identifies locations where needs
exist, qualifies the nature of the need, and provides information on the priority exist, qualifies the nature of the need, and provides
relative to the system of SSCs and available funding

Many of the measures were established as comparisons to the system average, therefore good performance indicates performance better than the system average. The reverse is also true, poor performance indicates that performance is below the average or rated as poor for a particular indicator or qualifier. As additional corridors are evaluated, specific performance targets may be set to measure absolute performance. The IPF process recommends a mix of absolute measures to evaluate true need relative to long term goals and comparative measures to assist in determining priority.


This corridor plan evaluates System Preservation, Safety, and Mobility performance using the process described in the Integrated Planning Framework, published separately. The plan analyzes the performance of planning segments described in Table 1 as compared to system averages. It identifies good, fair, poor or less, average, more performance for each segment in an overall index and for each contributing qualifier measurement.

Throughout this report, the color green is used to represent System Preservation, blue represents Safety, and yellow represents Mobility. Lighter shades represent better performance and darker shades represent worse performance compared to the system average.

Table 2 summarizes the results for each performance index and qualifier for each planning segment on the corridor

Table 2 - Indicator and Qualifier Performance of SSC 5

|  | SYSTEM PRESERVATION |  |  |  |  | SAFETY |  |  |  |  |  |  |  | MOBILITY |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Segment | $\begin{aligned} & \text { System } \\ & \text { Preservatior } \\ & \text { Index } \end{aligned}$ | Ruting | $\begin{array}{\|c\|c\|} \hline \begin{array}{c} \text { Pavement } \\ \text { Requintement } \end{array} \\ \hline \end{array}$ | Pavement <br> Variance <br> Rating | Bridge Variance Rating | Safely Index | Weather Crashes | $\begin{aligned} & \text { Willilife } \\ & \text { Relled } \\ & \text { Rashes } \end{aligned}$ | $\begin{aligned} & \text { Alcohol } \\ & \text { Related } \\ & \text { Crashes } \end{aligned}$ | $\begin{array}{\|c\|} \hline \begin{array}{c} \text { Non-use of } \\ \text { Saferen } \\ \text { Restraint } \end{array} \\ \hline \end{array}$ | Horizontal <br> Geometric <br> Insufficiency |  | $\begin{gathered} \text { crash } \\ \text { concen. } \\ \text { crations } \end{gathered}$ | $\begin{gathered} \text { Mobility } \\ \text { Index } \end{gathered}$ | Volume to Capacity Rating |  Pavement <br> Variance <br> Rating (L/R) | $\begin{aligned} & \text { Traffic } \\ & \text { Growth } \end{aligned}$ | $\left\|\begin{array}{c} \text { Truck Traffic } \\ \text { Growth } \end{array}\right\|$ | Bridge Variance (L/R) |
| 5.01 | Worse | Poor | More | Poor | Less | Poor | Average | Less | Average | More | Less | Average | Good | Worse | Good | Good | More | Average | Less |
| 5.02 | Average | Good | Less | Good | Less | Poor | Average | More | Average | Less | Average | Less | Good | Average | Good | Fair | Average | Average | Less |
| 5.03 | Better | Good | Less | Good | Less | Fair | Average | Average | Average | Average | Average | Average | Poor | Better | Good | Fair | Average | Average | Less |
| 5.04 | Average | Good | Average | Fair | Less | air | Average | More | Average | Less | Average | Less | Fair | Better | Good | Fair | Average | Less L | Less |
| 5.05 | Average | Good | Average | Fair | Less | Good | Less | More | Less | Less | Average | Less | Good | Better | Good | Fair | Less | Less | Less |
| 5.06 | Average | Good | Average | Fair | Less | Fair | Less | Average | More | Average | Average | Less | Fair | Average | Good | Poor | Less | Less | Less |
| 5.07 | Better | Good | Less | Good | Less | Poor | Less | Average | Average | Less | Less | More | Fair | Average | Good | Poor | Average | Less | Less |
| 5.08 | Worse | Poor | More | Poor | Less | Poor | Average | Less | Average | More | Less | Less | Good | Better | Good | Good | Average | Average | Less |
| 5.09 | Average | Fair | More | Fair | Less | Good | Average | Average | Average | Average | Less | More | Good | Better | Good | Fair | Average | Average | Less |
| 5.10 | Average | Good | Average | Good | Less | Poor | Less | More | Average | Less | Less | Less | Good | Worse | Good | Fair | Average | Average | Less |
| 5.11 | Worse | Fair | More | Poor | Less | Good | Average | More | Average | Less | Average | Average | Good | Worse | Good | Fair | Less | Less | Less |
| 5.12 | Average | Good | Average | Fair | Less | Good | Average | Average | Average | Average | Less | Less | Good | Better | Good | Fair | Less | Less | Less |
| 5.13 | Worse | Good | More | Fair | Average | Fair | Average | Average | Average | Average | Less | Average | Poor | Better | Good | Poor | Less | Average | Less |
| 5.14 | Better | Good | Less | Good | Less | Fair | Average | Average | More | Less | Less | Less | Good | Better | Good | Good | Average | Average | Less |



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## Performance Index

The System Preservation Index is average or better, with the exception of segments 5.01, 5.08, 5.11, and 5.13, which are worse than average.

Performance qualifiers with a negative effect on the System Preservation Index: The Pavement Maintenance Requirement is more than average on segments 5.01, 5.08, 5.09, 5.11, and 5.13.

- The Pavement Variance Rating is poor on segments $5.01,5.08$, and 5.11 is poor. Refer to the sections below for more information.

|  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- |
| Segment | System <br> Preseration <br> Index | Rutting | Pavement <br> Maint. <br> Requirement | Pavement <br> Variance <br> Rating | Bridge <br> Variance <br> Rating |
| 5.01 | Worse | Poor | More | Poor | Less |
| 5.02 | Average | Good | Less | Good | Less |
| 5.03 | Better | Good | Less | Good | Less |
| 5.04 | Average | Good | Average | Fair | Less |
| 5.05 | Average | Good | Average | Fair | Less |
| 5.06 | Average | Good | Average | Fair | Less |
| 5.07 | Better | Good | Less | Good | Less |
| 5.08 | Worse | Poor | More | Poor | Less |
| 5.09 | Average | Fair | More | Fair | Less |
| 5.10 | Average | Good | Average | Good | Less |
| 5.11 | Worse | Fair | More | Poor | Less |
| 5512 | Average | Good | Average | Fair | Less |
| 5.13 | Worse | Good | More | Fair | Average |
| 5.14 | Better | Good | Less | Good | Less |

## Performance Qualifiers

## Rutting

There are three locations where rutting falls within the poor category: 3 miles on ML 10 between route marker (RM) 151 and 154 in segment 5.01, almost 1 mile on ML 15 between RM 1 and 2 in segment 5.08 , and 1 mile on ML 20 between RM 80 and 81 in segment 5.09

## Pavement Maintenance Requirements

The pavement maintenance sections that were recommended by the Pavement Management System (Agile Assets) and not yet selected to receive funding within the STIP will continue to decline. If not treated fairly soon, the treatments will become more costly as conditions deteriorate.

Approximately $14 \%$ of SSC 5 has been identified as having a 1 S need. This represents 41 miles of pavement. Segments $5.02,5.03,5.04,5.05,5.06,5.10$, and 5.13 had 1 S treatments recommended by the Pavement Management System. Based upon current available funding, no projects have been selected to be completed within the next several years.

Approximately $36 \%$ of SSC 5 has been identified as having a 2 S need. This represents 103 miles of pavement. Segments $5.03,5.04,5.05,5.06,5.08,5.09,5.10$, 5.11, and 5.12 have $2 S$ treatment recommended by the Pavement Management System. Based upon current available funding, only one project, representing 10.6 miles of pavement, has been selected to be completed within the next several years.

Approximately $19 \%$ has been identified as having a 3 S need. This represents 54 miles of pavement. Segments $5.05,5.08,5.09,5.11$, and 5.13 have 3 S treatment miles of pavement. Segments 5 . 5 , 5 .
funding, only three projects, representing 15.1 miles of pavement, have been selected to be completed within the next several years.

## Pavement Variance Rating

The Pavement Variance Rating is fair or better for the entire corridor with the exception of poor ratings in segments 5.01 (Jackson), 5.08 (Lander), and 5.11 (Sweetwater Station Junction). Pavement hotspots, identified by length and severity, occur in Jackson, segment 5.01 (most severe), three locations in Lander, segments 5.08 and 5.09 (most or moderately severe), and four other locations (moderately or least severe).

## Bridge Variance Ratin

The Bridge Variance Rating for all of the corridor is average or better than the system average. All segments have at least one bridge, except segments 5.09 and 5.14. There is one structurally deficient bridge in segment 5.13 , with a bridge deck of $4915 \mathrm{ft}^{2}$ and the lowest WYDOT severity rating, resulting in a Bridge Variance Rating of average when compared to the system average.

NOTE: See Appendix for maps documenting each performance qualifier.

Table 3-SSC 5 STIP by Year and Corridor Segment




## Performance Index

The Safety Performance Index ranges from good to poor across the corridor. Segments rated poor include 5.01, 5.02 5.07, 5.08, and 5.10

Performance qualifiers with poor performance include:

- Wildlife Related Crashes are more than the average on segments $5.02,5.04,5.05$, 5.10, and 5.11.
- Alcohol Related Crashes are more than the average on segments 5.06 and 5.14.
- Non-Use of Safety Restraints is more than the average on segments 5.08.
- Crashes on Vertical Geometric Insufficient Curves are more than the average on segments 5.07 and 5.09.
- Crash Concentrations are rated poor on segments 5.03 and 5.13.

Refer to the sections below for more information.

|  | SAFETY |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Segment | Safety Index | Weathe Related Crashes | Wildlife <br> Related <br> Crashes | Alcoho <br> Related <br> Crashe | $\begin{array}{\|c\|c\|} \hline \end{array} \begin{gathered} \text { Non-use of } \\ \text { Safery } \\ \text { Restraints } \end{gathered}$ | $\begin{array}{\|c\|} \hline \text { Horizontal } \\ \text { Geemetric } \\ \text { Insufficiency } \end{array}$ | $\begin{array}{\|c\|} \hline \text { Vertical } \\ \text { Geometric } \\ \text { Insufficiency } \end{array}$ | Crash Concentrations |
| 5.01 | Poor | Average | Less | Average | More | Less | Average | Goo |
| 5.02 | Poor | Average | More | Average | Less | Average | Les | Good |
| 5.03 | Fair | Average | Average | Average | Average | Average | Average | Poor |
| 5.04 | Fair | Average | More | Average | Less | Average | Less | Fair |
| 5.05 | Good | Less | More | Less | Less | Average | Less | Good |
| 5.06 | Fair | Less | Average | More | Average | Average | Less | Fair |
| 5.07 | Poor | Less | Average | Average | Less | Less | More | Fair |
| 5.08 | Poor | Average | Less | Average | More | Less | Less | Good |
| 5.09 | Good | Average | Average | Average | Average | Less | More | Good |
| 5.10 | Poor | Less | More | Average | Less | Less | Less | Good |
| 5.11 | Good | Average | More | Average | Less | Average | Average | Good |
| 5.12 | Good | Average | Average | Average | Average | Less | Less | Good |
| 5.13 | Fair | Average | Average | Average | Average | Less | Average | Poor |
| 5.14 | Fair | Average | Average | More | Less | Less | Less | Good |

## Performance Qualifiers

## Weather Related Crashes

The ratio of weather related crashes to total crashes varied within SSC 5 from below The ratio of weather related crashes to total crashes varied within SSC 5 from below
the system average to slightly above the system average. Segment 5.03 had the highest percentage of weather related crashes, with $33 \%$ of the total crashes occurring during adverse weather conditions, which were primarily identified as snowing with snow and ice/frost on the roads. Segment 5.10 had the lowest percentage rate with just $8 \%$ of the total crashes related to adverse weather conditions, half of which were during snowfall and half during rainfall.

## Wildlife Related Crashes

SSC 5 is varied in it's wildlife related collisions. Segments $5.02,5.04,5.05,5.10$, and 5.11 have a high rate of accidents involving wildlife, all over $60 \%$, compared to the statewide average ( $31 \%$ ). Segment 5.05 had the highest likelihood of an accident involving wildlife (73\%).

Segment 5.05 is a rural highway where a majority of the wildlife related crashe are related to deer. The wildlife related crashes occurred mostly during darkness and throughout the segment. These crashes do not correlate with migration routes documented by the Wyoming Game and Fish Department. Seven percent of the crashes were with cows, which is a small amount compared to deer, however, the cow incidents occurred within a localized area between RM 83 and 85 .

## Alcohol Related Crashes

The percentage of alcohol related crashes varies within the corridor. Segment 5.05 did not have any alcohol related crashes, while the percentage rating of alcohol related crashes for segments 5.06 and 5.14 is more than twice the system average.

## Non-use of Safety Restrain

The ratio of crashes in which a restraint device was not worn to total crashes varies within SSC 5 from below the system average to higher than the system average. Segments $5.01(78.4 \%)$ and $5.08(78.85 \%)$ had the highest percentage of crashes in which seat belts were not worn. These segments correspond to the Jackson and Lander urban areas.

## Horizontal Geometry Insufficiency

Several horizontal alignments were found to be insufficient based on the associated posted speed and an assumed emax of $8 \%$. Segments $5.02,5.03,5.04,5.05,5.06$, and 5.11 has the most insufficient horizontal alignments within the segment. Further study will need to take place to determine specific needs of each alignment and the constraint to which it was designed and built.

Following is a summary of locations where a horizontal insufficiency corresponded to a crash. The data is not clear if the crash was directly related to geometry. However, locations with several accidents should be further studied. Table 4 summarizes locations of insufficient curves with more than one crash in near vicinity within the 5 year accident analysis period.

## Table 4 - Horizontal Geometry Insufficienc

| Segment | ML Route | Route Marker | \# of Crashes |
| :---: | :---: | :---: | :---: |
| 5.03 | ML30 | 0.50 | 7 |
| 5.03 | ML30 | 8.70 | 2 |
| 5.03 | ML30 | 23.52 | 2 |
| 5.06 | ML15 | 9.22 | 3 |
| 5.11 | ML20 | 67.88 | 5 |

## Vertical Geometry Insufficiency

Several vertical alignments were found to be insufficient based on the associated posted speed and the length of the curve for stopping sight distance. Segments 5.07 and 5.09 have the most insufficient vertical alignments within the segment. Further study will need to take place to determine specific needs of each alignment and the constraints to which it was designed and built.

Table 5 summarizes locations of insufficient profiles with more than one crash in the near vicinity within the 5 year crash analysis. The data is not clear if the crash was directly related to the geometry. However, locations with several crashes should b studied further.

Table 5 - Vertical Geometry Insufficiency

| Segment | ML Route | Route Marker | Curve Type | \# of Crashes |
| :---: | :---: | :---: | :---: | :---: |
| 5.03 | ML30 | 25.86 | CREST | 3 |
| 5.07 | ML15 | 3.53 | CREST | 7 |
| 5.09 | ML20 | 80.97 | SAG | 4 |
| 5.11 | ML20 | 67.32 | SAG | 2 |

## Crash Concentrations

Crash concentrations are identified by locating spatially significant clusters of individua crash events that are of a similar severity level. The concentrations fall into one of two severity types: Critical, which consists of only "Critical" level crashes, and Other, which consists of "Severe" and "Damage" level crashes.

There are seven Critical concentrations on Corridor 5, which are listed in Table 6. Additionally, there is one Other type concentration. Segments 5.03 and 5.13 exhibit the most crash concentrations with 4 Critical concentrations, which occur between RM 8.2 and 8.8, RM 35.6 and 36, RM 15.6 and 16.8, and RM 8.4 and 8.8. Segment 5.14 has Other type concentrations resulting primarily from Damage level crashes.
Table 6-Critical Crash Concentrations

|  |  | Route Marker |  |
| :---: | :---: | :---: | :---: |
| Segment | ML Route | From | To |
| 5.03 | ML30 | 8.2 | 8.8 |
| 5.03 | ML30 | 35.6 | 36 |
| 5.04 | ML30 | 57 | 57.5 |
| 5.06 | ML15 | 9.1 | 9.7 |
| 5.07 | ML15 | 5.9 | 6.3 |
| 5.12 | ML20 | 2 | 2.5 |
| 5.13 | ML21 | 15.6 | 16.8 |
| 5.13 | ML21 | 8.4 | 8.8 |

NOTE: See Appendix for maps documenting each performance qualifier.



## Performance Index

The Mobility Performance Index for segments on SSC 5 ranges from better to worse than average. Segments rated worse than average include 5.10 and 5.11.

|  | MOBILITY |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Segment | $\begin{gathered} \text { Mobility } \\ \text { Index } \end{gathered}$ | Volume to Capacity Rating | Pavement <br> Variance <br> Rating (L/R) | Traffic Growth | $\underset{\substack{\text { Truck Traficic } \\ \text { Growth }}}{ }$ | Bridge Variance (L/R) |
| 5.01 | Worse | Good | Good | More | Average | Less |
| 5.02 | Average | Good | Fair | Average | Average | Les |
| 5.03 | Better | Good | Fair | Average | Average | Les |
| 5.04 | Better | Good | Fair | Average | Less | Less |
| 5.05 | Better | Good | Fair | Less | Less | Less |
| 5.06 | Average | Good | Poor | Less | Less | Less |
| 5.07 | Average | Good | Poor | Average | Less | Less |
| 5.08 | Better | Good | Good | Average | Average | Less |
| 5.09 | Better | Good | Fair | Average | Average | Less |
| 5.10 | Worse | Good | Fair | Average | Average | Les |
| 5.11 | Worse | Good | Fair | Less | Less | Less |
| 5.12 | Better | Good | Fair | Less | Less | Less |
| 5.13 | Better | Good | Poor | Less | Average | Less |
| 5.14 | Better | Good | Good | Average | Average | Less |

Three regional routes connect to SSC 5. The condition of each local and regional route is associated with a planning segment and directly influences the mobility of that segment. The condition of these local and regional routes is for the most part in fair to poor condition. There are currently no structurally deficient bridges on the local and regional routes.
SSC 5 is a significant route to National Parks and other public lands recreation areas. SSC 5 also carries a substantial amount of traffic related to gas and oil development on the southern end of the corridor. Shoulder widths vary from 2' to $4^{\prime}$ ' with some rumble strips noted. This is adequate for low volume highways.

Table 7-Major Traffic Generators

## Major Traffic Generators

Yellowstone \& Grand Teton National Parks
Employment centers - Jackson, Lander, Rawlins
Other dispersed local/regional recreation on public lands
Sinks Canyon State Park - Lander
Oil/gas production and transport

## Performance Qualifiers

## Volume to Capacity Rating

Volume to Capacity Ratio (V/C) is a measure that reflects mobility and quality of travel of a corridor or section of a corridor. It compares roadway demand (vehicle volumes) with roadway supply (carrying capacity). The volume to capacity rating for the entire SSC 5 is good.

## Traffic Growth

The average traffic growth within the SSC System is $1.42 \%$. The majority of segments in The average traffic growth within the SSC System is $1.42 \%$. The majority of segments in
this corridor are below this average. Segment 5.01 has the highest average annual traffic this corridor are below this average. Segment 5.01 has the highest average an
growth rate. This segment is located in the urban area of Jackson on ML10.

## Table 8 - Traffic Growth

| Table 8 - Traffic Growth |
| :--- |
| Segment AADT 2010 Average 20 Year Growth <br> 5.01 21,960 $2.26 \%$ <br> 5.02 6,025 $1.65 \%$ <br> 5.03 986 $1.00 \%$ <br> 5.04 2,002 $1.60 \%$ <br> 5.05 1,376 $0.52 \%$ <br> 5.06 1,211 $0.23 \%$ <br> 5.07 3,823 $1.17 \%$ <br> 5.08 11,300 $1.45 \%$ <br> 5.09 6,692 $1.39 \%$ <br> 5.10 2,935 $1.00 \%$ <br> 5.11 813 $-0.43 \%$ <br> 5.12 953 $0.38 \%$ <br> 5.13 3,321 $0.93 \%$ <br> 5.14 4,414 $1.19 \%$ |

## Truck Traffic Growth

The average truck traffic growth within the SSC System is $1.34 \%$. The majority of SSC 5 are below this average. The majority of the corridor is a 2-lane rural roadway classification. Segment 5.13 has the highest average annual truck growth rate. This segment is from Muddy Gap to just north of Rawlins via ML21.

Table 9 - Truck Traffic Growth

| Segment | AADTT 2010 | \% Trucks 2010 | Truck Traffic Growth |
| :---: | :---: | :---: | :---: |
| 5.01 | 814 | $4.01 \%$ | $1.52 \%$ |
| 5.02 | 256 | $4.58 \%$ | $0.99 \%$ |
| 5.03 | 112 | $11.72 \%$ | $0.62 \%$ |
| 5.04 | 126 | $6.65 \%$ | $0.19 \%$ |
| 5.05 | 114 | $8.37 \%$ | $-1.17 \%$ |
| 5.06 | 57 | $5.97 \%$ | $-1.50 \%$ |
| 5.07 | 140 | $3.73 \%$ | $0.22 \%$ |
| 5.08 | 379 | $3.34 \%$ | $0.90 \%$ |
| 5.09 | 414 | $6.35 \%$ | $1.59 \%$ |
| 5.10 | 385 | $13.55 \%$ | $1.59 \%$ |
| 5.11 | 130 | $16.33 \%$ | $0.03 \%$ |
| 5.12 | 128 | $13.43 \%$ | $0.14 \%$ |
| 5.13 | 598 | $18.78 \%$ | $1.71 \%$ |
| 5.14 | 323 | $7.89 \%$ | $1.53 \%$ |

## Local and Regional Roads

Local and Regional Routes that connect to the SSC affect the Mobility Performance Indicator. These routes serve the important function of connecting rural areas to the primary routes. While traffic volumes are typically low on these secondary routes, maintaining them in acceptable condition is important to general mobility for the state. This analysis includes pavement and bridge condition as qualifiers
Local and Regional Roads Impacting Pavement Variance Rating (L/R)
The Mobility Index may be affected by local and regional routes that have poor pavement condition as reflected by the Pavement Variance Rating (PVR). The PVR is the product of Pavement Sufficiency Rating (PSR) calculated as the deviation from the system average. Poor PSR is reported on local/regional routes associated with segments 5.06, 5.07, 5.11, and 5.13. Table 10 lists the local/regional routes with poor PSR.

Table 10-Local/Regional Routes with Poor PSR

| Segment | Average <br> PVR | ML Route | Route Marker |  | Average <br> PSR |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 0.78 |  | Begin | End |  |
| 5.06 | 0.78 | ML703 | 0.00 | 6.98 | 2.47 |
| 5.07 | 0.97 |  |  |  |  |
| 5.11 | 0.90 | ML708 | 17.58 | 34.59 | 2.35 |
| 5.11 | 1.01 | ML709 | 17.55 | 19.00 | 2.24 |
| 5.13 | 1.13 | ML406 | 0.00 | 4.64 | 2.12 |

## Bridge Variance Rating (L/R)

The bridge variance rating for local and regional routes on SSC 5 shows no structurally deficient bridges.

Table 11- SSC 5 Structurally Deficient Bridges on Local/Regional Routes Segment ML Route
No deficient bridges
Route Marker

NOTE: See Appendix for maps documenting each performance qualifier.


| Category | WEST <br> (Jackson - West Boundary Indian Reservation) | CENTRAL <br> (West Boundary Indian Reservation - Lander) | $\begin{gathered} \text { EAST } \\ \text { (Lander - Rawlins) } \end{gathered}$ |
| :---: | :---: | :---: | :---: |
| Big Game Crucial Range | Bighorn Sheep <br> Elk <br> Moose <br> Mule Deer <br> Pronghorn Antelope | Mule Deer Pronghorn Antelope | Moose <br> Mule Deer <br> Pronghorn Antelope |
| Big Game Migration Route | Elk Moose Mule Deer | na | Elk <br> Mule Deer <br> Pronghorn Antelope |
| WGFD Aquatic Crucial Priority Areas SHP | Snake River <br> Upper Spread Creek <br> Wind River Basin Burbot | Wind River Basin Sauger | Wind River Basin Sauger |
| WGFD Terrestrial Crucial Priority Areas SHP | Greys-Hoback River 6th Order Hydrologic Units Gros Ventre 6th Order Hydrologic Units Snake Headwaters 6th Order Hydrologic Units | Popo Agie-Beaver Creek River Watershed | Lower Sweetwater River Watershed <br> North Rawlins <br> Popo Agie-Beaver Creek River Watershed |
| WGFD Combined Crucial Priority Areas SHP | Upper Wind River Basin | Upper Wind River Basin | na |
| Occurrence \& Distribution (Federally Listed Species) | Canada Lynx Gray Wolf Greater Sage Grouse Grizzly Bear North American Wolverine Whooping Crane | Gray Wolf Greater Sage Grouse Grizzly Bear Whooping Crane | Gray Wolf Greater Sage Grouse |



## Summary of Needs

This section summarizes needs by planning segment for each of the three performance indicators and the supporting performance qualifiers. The summary identifies overlapping needs, which provides guidance in the efficient prioritization of projects to best address deficiencies. The practice of completing projects that simultaneously address multiple needs may present cost savings as well as being most effective in improving performance indexes across the system. The summary also lists other needs in each of the three performance measurement areas. For more information about needs at the corridor level, see the maps in the appendix which compare both system level and corridor level needs.

SSC 5 needs occur across all categories: within System Preservation, pavement needs are noted on 7 of 14 segments. Within Safety, high levels of wildlife related crashes are noted on five segments. Alcohol and non-use of safety restraint related crashes are also reported, along with crashes on several curves with deficient geometry. Two areas of crash concentrations occur on the north end of the corridor and two on the south end, all in rural areas. Traffic growth rates in the Jackson area are associated with a high level of pavement need in that area. Pavement needs are also especially noted in the Lander area.

Big game crucial range and migration routes intersect much of the corridor and should be investigated for concurrence with wildlife related crashes. The entire Upper Wind River Basin is considered a for concurrence with wildife related crashes. The entire Upper Wind River Basin is considered a
Combined Crucial Priority Area by the Wyoming Game and Fish Department. Numerous federally listed endangered species are found in the corridor and should be considered in all project planning.

Based on the needs identified in this analysis and the recommended strategies and solution sets, this plan does not identify specific needs to preserve or acquire additional rights of way to accommodate needed improvements. Local and specific ROW requirements based on urban on needs in urban areas should be evaluated in the Urban Areas Corridor Plan in cooperation with local governments and planning organizations. Frequent driveway accesses, lack of access controls, and pedestrian traffic on US 191 in the Jackson urban area present challenges for traffic management. ROW in the Jackson and Lander areas should be evaluated for future improvements.

## Overlapping Needs

Overlapping needs are identified on five segments:
(1) 5.01 - SYSTEM PRESERVATION/SAFETY/MOBILITY Rutting, Pavement Maintenance Requirement, Pavement Variance Rating, Pavement Hotspots, Non-use of Safety Restraint, Traffic Growth
5.08 - SYSTEM PRESERVATION/SAFETY: Rutting, Pavement Maintenance Requirement, Pavement Variance Rating, Pavement Hotspots, Non-use of Safety Restraints
5.09 - SYSTEM PRESERVATION/SAFETY: Pavement Maintenance Requirement, Non-use of Safety Restraint
5.11 - SYSTEM PRESERVATION/SAFETY: Pavement Maintenance Requirement, Pavement Variance Rating, Pavement Hotspots, Wildlife Related Crashes 3 - SYSTEM PRESERVATION/SAFETY/MOBILITY: Pavement Maintenance Requirement, Crash Concentrations

## Other Performance Index Needs

## System Preservation

(6)
(7) 5.05 - Pavement Hotspot

Safety
(8) 5.02 - Wildlife Related Crashes
(9) 5.04 - Wildlife Related Crashes
(10) 5.05 - Wildlife Related Crashes
(11) 5.06 - Alcohol Related Crashes
(12) 5.07 - Curves with Vertical Horizontal Deficiency
(13) 5.10 - Wildlife Related Crashes
(14) 5.14 - Alcohol Related Crashes

## Mobility

(15) 5.06 - Pavement Variance Rating ( $\mathrm{L} \& \mathrm{R}$ )
16) 5.07-Pavement Variance Rating (L\&R)
175.13 - Pavement Variance Rating (L\&R)

## III. SOLUTION SETS

A solutions menu was created to address the needs identified in the previous sections. This menu identifies potential solution strategies grouped by performance measure categories. The strategies are a preliminary list based on industry accepted approaches and the efforts to date of WYDOT programs to document preferred approaches. This list is not intended to be all-inclusive, but represents types of improvements that may be employed to address documented needs.

Section IV recommends how the solution sets may be efficiently grouped depending on funding availability.

Table 13 - Recommended Solution Sets to Improve Performance in Each Index

| System Preservation | Safety |  | Mobility |  |
| :---: | :---: | :---: | :---: | :---: |
| Pavement Maintenance Requirement \& Pavement Variance Rating | Weather Related Signage Automated anti-icing systems | Horizontal Geometry Centerline rumble strips Dynamic curve warning system | Volume to Capacity Rating \& Traffic Growth / Truck Traffic Growth | Pavement Variance Rating (L/R) |
|  |  |  |  |  |
|  |  |  | Acceleration lane | Rutting |
| Rutting | Grooved pavement | Guardrail | Capacity improvements | Mill |
| Mill | ITS | Improve/restore superelevation | Deceleration lane | Mill and overlay |
| Mill and overlay | Larger signs | Lighting | Increase lane width |  |
|  | Snow berms/grading | Oversize/length restrictions | Intersection/interchange | 15 Treatments |
| 15 Treatments | Snow fencing | Reconstruction/realignment | improvements | Cleaning and sealing joints |
| Mill and overlay | Warning beacons | Reduce posted speed | Multimodal improvements | Micro surfacing |
| Seal Coat |  | Reflectors | Passing lanes | Mill and overlay |
| Cleaning and sealing joints | Wildlife Related | Shoulder rumble strips | Shoulder widening | Patching pavement |
| Patching pavement | Animal detection systems | Signage | Through lanes | Seal Coat |
| Micro surfacing | Animal jump-out or one-way gates ITS | Warning beacons | Turn lane | $2 S$ Treatments |
| $2 S$ Treatments | Remove brush from Row | Vertical Geometry | Bridge Variance (L/R) | Roadway Restoration |
| Roadway Restoration | Signage | Larger signs | Bridge Replacement |  |
|  | Warning beacons | Reconstruction/realignment | Channel reconstruction | 3 Treatments |
| 35 Treatments | Wildlife bridge/underpass | Reduce posted speed | Cleaning and sealing bridge | Reconstruct Roadway |
| Reconstruct Roadway | Wildlife fencing | Reflectors | members | Roadway widening |
| Roadway widening |  | Signage | Lower allowable weight limits on | Upgrade geometric design |
| Upgrade geometric design | Alcohol Related | Warning beacons | bridge |  |
|  | Centerline rumble strips |  | Restore drainage systems |  |
| Bridge Variance Rating | ITS | Safety Restraints | Scour countermeasures |  |
| Bridge Replacement | Law Enforcement | ITS |  |  |
| Channel reconstruction | Media campaign | Law Enforcement |  |  |
| Cleaning and sealing bridge members Lower weight limits | Shoulder rumble strips | Media campaign |  |  |
| Restore drainage systems |  |  |  |  |
| Scour countermeasures |  |  |  |  |

## IV. RECOMMENDATIONS

This section describes recommendations for strategies and priorities to address corrido needs. The selected strategies address the needs described in previous sections and are organized by the three strategic performance areas: System Preservation, Safety, and Mobility. These recommendations provide information and guidance consistent with the Strategic and Long Range Plans to help WYDOT select projects in coordination with the STIP process.

The recommended strategies have been packaged into solution sets that recognize the inherent overlap that investments may have across performance areas. For example, truck passing lanes may simultaneously improve traffic flow (Mobility) and reduce crashes (Safety).

The solution sets are tiered to the three Funding Scenarios identified in the Long Range Transportation Plan. The funding scenarios describe a progressively increasing budget, with generally defined allocations to System Preservation, Safety, and Mobility. With each succeeding level of investment, additional funding is allocated to address shortfalls in performance-based goals

- Funding Scenario 1 - The continuation of program funding at current levels. Most funding is directed to System Preservation needs. System characteristics are expected to decline with inflation and increasing construction costs over time. Few major projects to address Safety, other than with specially restricted and allocated funds, or Mobility would be implemented.
- Funding Scenario 2 - Funding over and above the base level would allow additional investments in pavement and bridge projects to meet WYDOT goals.
- Funding Scenario 3 - Additional funding over and above Scenario 2 would allow WYDOT to maintain and improve existing conditions, achieve pavement and bridge condition goals, plus invest in major projects to improve Mobility.


## Funding Scenario 1

Funding Scenario 1, defined as the continuation of current program funding, is focused primarily on addressing System Preservation needs through preventive focused primarify on addressing System Preservation needs through preventive
maintenance efforts. For this corridor, the plan recommends that these funds remain allocated to preventive pavement maintenance, along with reserving a portion to address identified safety needs. Safety needs include specific wildlife-related crash prone areas, alcohol-related crashes, and the non-use of safety restraints. In addition, geometric insufficiencies related to critical crashes are documented at nine locations and seven areas are identified as critical crash concentrations. These needs may be only partially met under current funding and should be focused on areas with documented overlapping needs. Additional needs that cannot be met under Scenario 1 may be
delayed pending additional funds under Scenarios 2 or 3 .

- Minor surface treatments on the SSC mainline, including mill and overlay, including pavement hotspots.
- Bridge rehabilitation and replacement of structurally deficient bridges on the SSC mainline.
- Minor projects to improve safety not involving major construction, such as signage on deficient curves and wildlife crash areas, as well as alcohol/seatbelt related law enforcement.

Table 14- SSC 5 Recommended Strategies for ong Range Plan Funding Scenarios

LEGEND
Funding Scenario 3
Improve the System


## Pavement <br> Minor Bridge Man

## Funding Scenario 2

If sufficient funds to preserve the system in at least its curren operational form are made available, WYDOT will direct fundin strengthen pavement and bridge conditions across the system, including on local and regional routes. SSC 5 has significant pavement condition needs on the route as a result of heavy truck raffic. This scenario would allow investments to fully achieve WYDOT goals in the System Preservation investment category. Additional investments should be made to improve safety for
wildlife/alcohol related crashes and the non-use of safety restraints.

- Preventive maintenance could be deferred and/or advanced, depending on life cycle, as recommended by the Pavement Management System.
Reconstruction (2S) to address geometric insufficiencies on the SSC mainline.
- Reconstruction $(2 S / 3 S)$ to address higher traffic volumes in Jackson, Lander, and between Lander and Sweetwater Junction
- Improvement of pavement condition of Local and Regional

Routes, to include preventive maintenance or mill and overlay

- Minor projects to improve safety not involving major
construction, such as rumble strips, lighted signage (geometric deficiencies and wildlife-related crashes), and alcohol-related media campaigns.


## Funding Scenario 3

If additional funds are made available to WYDOT under Funding Scenario 3, opportunities would be created to address all three investment categories, thus preserving the investment and improving the overall "health" of the system. Additional funds allow project selection to address overlapping needs, therefore investing funds most effectively. The additional funds would expand to include other items to improve performance in the Mobility Index.

- Roadway reconstruction (3S) to meet long term goals, including correction of geometric Roadway rec
deficiencies.
Turn lanes, passing lanes, and other auxiliary lanes to address spot congestion and safety issues in Jackson and Lander.
- Intersection and signalization improvements in Jackson and Lander.


## Performance Measurement Over Time

As these performance measures are continually monitored over time it will become evident how the recommended solution strategies and the selected projects address the needs of the corridor and the overall system. Addressing deficiencies documented in the corridor plan will effectively improve the System Preservation, Safety, and Mobility indexes at both the corridor and system level.

Ongoing performance measure documentation is critical to identify trends, capture the existing health of the system, and allowing an accurate forecast of the future health of Wyoming's Transportation system. The need for additional funding and/or more aggressive solutions will become evident if performance measures fail to meet WYDOT goals. SSC 5 Rambins to aackson US 287/US 26

## REALIZING THE CORRIDOR VISION

As part of the statewide Wyoming Connects and Long Range Transportation Plan, the Corridor Vision for SSC 5 - and all SSCs - focuses on the identification of overall system performance aggregated from the evaluations of each individual corridor's "health" relative to WYDOT's ong-term Strategic Goals. The identified types of investment needs (system preservation, safety, and mobility) expressed in the Corridor Vision are reflected in the three primary need indicators of this Corridor Plan. The analysis of each investment type generated goals representing corridor health issues as communicated by the planning and public process used in development of the Vision. See Wyoming Connects: Corridor Visions for more information.

## Corridor Vision Goals

The Rawlins to Jackson Corridor Vision captured Key Issues and Emerging Trends of critical importance and how SSC 5 could best serve the communities it connects over the long term. While issues were identified relative to each investment type, the Primary Investment Type is System Preservation:


The primary investment need on this corridor is to preserve the existing system, especially roadway surface conditions. The northern end of the corridor is in mountainous terrain mountainous terrain requiring signifjcant snow and ice mitrgation expenditures. The general
capacity of the corridor is capacity of the corridor is
adequate for current and adequate for current
projected volumes.

Additional goals which reflect the full context, character, and issues of SSC 5 were set as high priority goals as indicated in Table 15. A review of these Vision Goals compared to the findings of this to the findings of thi Corridor Plan provid for a conformance check and identifie additional issues to be considered potential projects and implementation plans.

Table 15 - Review of Corridor Vision Goals and Other Considerations

## CORRIDOR PERFORMANCE

Table 16 shows SSC 5 corridor performance compared to the system. The center of each chart indicates the value of the performance index, with each section indicating the performance qualifier for each measure.
Table 16 - Corridor Performance


System Preservation - The System Preservation Index is average compared to all other corridors. Performance is average compared to all other corridors. Performance
qualifiers had average to better than average performanc
across all qualifiers.

## Coordination with System Priorities

The corridor comparison can be used to help assign a priority level to entire corridors, if conditions warrant. The Corridor Plans - Executive Summary is published under separate cover and provides an overview of corridor comparisons. The summary identifies areas of greatest need within all performance indexes and for performance qualifiers across the state system. By addressing these areas of greatest need, whether by program, corridor, or corridor segment WYDOT will ensure positive changes in reported conditions throughout Wyoming.


[^0]:    SSC 5 Raminhs to Jackeson US 287/US 26

